National Marine Fisheries Service

Fisheries and the Marine Mammal Protection Act

Melissa Andersen
Office of Protected Resources
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Basics of the MMPA

- Enacted in 1972
- Prohibition on "take" of marine mammals, with limited exceptions
- Protection to all marine mammals regardless of status
- Highly protective standard
 - Optimum sustainable population

Context for MMPA Enactment

- Tuna/Dolphin fishery interactions in the Eastern Tropical Pacific
- Status of Whales from over-exploitation
- Pinniped Hunts for Fur and Harp Seals
- U.S. Social Values

"It is the sense of the Congress that [marine mammals] should be protected and encouraged to develop to the greatest extent feasible commensurate with sound policies of resource management and that the primary objective of their management should be to maintain the health and stability of the marine ecosystem. Whenever consistent with this primary objective, it should be the goal to obtain an OSP keeping in mind the carrying capacity of the habitat." 16 U.S.C. 1361

Specific Exceptions to MMPA Take Prohibition

- Incidental Take
 - Commercial fishing
 - Non-fishing commercial activities (e.g., oil and gas exploration)
- Direct Take
 - Subsistence hunting/handicrafts by AK natives
 - Scientific research, public display, and photography
 - Non-Lethal deterrence
 - Pinniped Removal Authority

Fishing and the MMPA: Historical perspective

- Dolphins in the Eastern Tropical Pacific
 - ->300,000 deaths per year
 - Intentional setting on dolphins
- Zero Mortality Rate Goal (ZMRG)
 - "Insignificance Threshold" (50 CFR 229.2)
- Domestic fishing pre-1987
 - General authorizations
 - Small take authorizations

Fishing and the MMPA: 1994 - Section 118

- Elements of the regime
 - Stock Assessment Reports (SARs; Section 117)
 - Commercial fishery classifications (i.e., List of Fisheries)
 - Registration
 - Injury/mortality reports
 - Observers
 - Take Reduction Teams (TRTs)
 - Take Reduction Plans (TRPs)

Fishing and the MMPA: Potential Biological Removal

- Definition: the maximum number of animals, not including natural mortalities, that may be removed from a marine mammal stock while allowing that stock to reach or maintain its optimum sustainable population
- Equation:
 - PBR = Nmin * 1/2 Rmax * RF

Fishing and the MMPA: TRTs

- TRTs = Stakeholder-based
- Rigorous timeline
 - Submit draft TRP
 - To get below PBR: 6 months
 - To achieve ZMRG: 11 months
 - NMFS publishes proposed TRP within 60 days of receipt
 - Up to 90 days of public comment
 - NMFS publishes final TRP within 60 days of close of public comment period
 - 5 years to meet ZMRG

Fishing and the MMPA: TRPs

- TRP contents
 - Review of stock assessment information
 - Mortality/serious injury estimates
 - Regulatory or voluntary measures for bycatch reduction
 - Dates for achieving TRP goals

Fishing and the MMPA: TRPs to Date

- Short-term (6 months) goal: PBR
- Long-term (5 years) goal: ZMRG
- Plans must account for:
 - Economics of the fishery
 - Existing technology
 - Existing state/regional FMPs

Fishing and the MMPA: TRPs to Date

- Completed TRPs to Date
 - Gulf of Maine Harbor Porpoise TRP
 - Mid-Atlantic Harbor Porpoise TRP
 - Atlantic Large Whale TRP
 - Pacific Offshore Cetacean TRP
 - Bottlenose Dolphin TRP

Current Initiatives: TRTs and TRPs

- Near Completion
 - Pelagic Longline TRT
- Beginning Stages
 - Atlantic Trawl Gear TRT
 - Covers 4 fisheries in the NE Region
 - First meeting held in September 2006

Future Initiatives: MMPA Reauthorization

- Recreational, personal use fishing
- Evaluation and development of fishing gear and methods to reduce marine mammal bycatch
- Alternative monitoring
- Technical gear liaisons on TRTs

